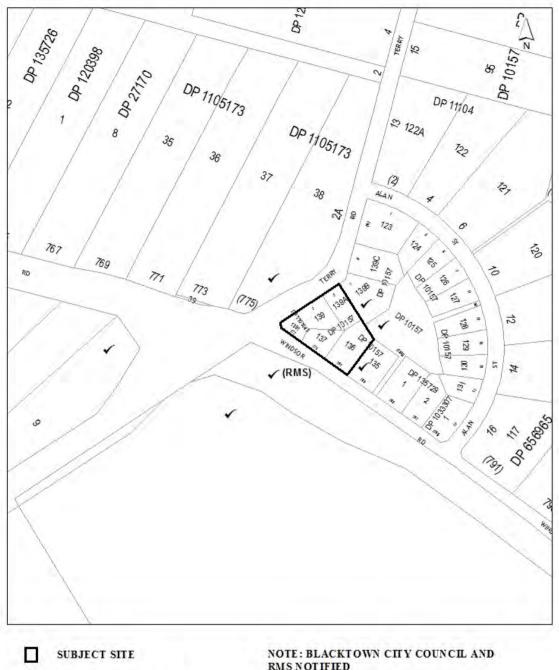
ATTACHMENT 1 – LOCALITY PLAN



PROPERTIES NOTIFIED 1

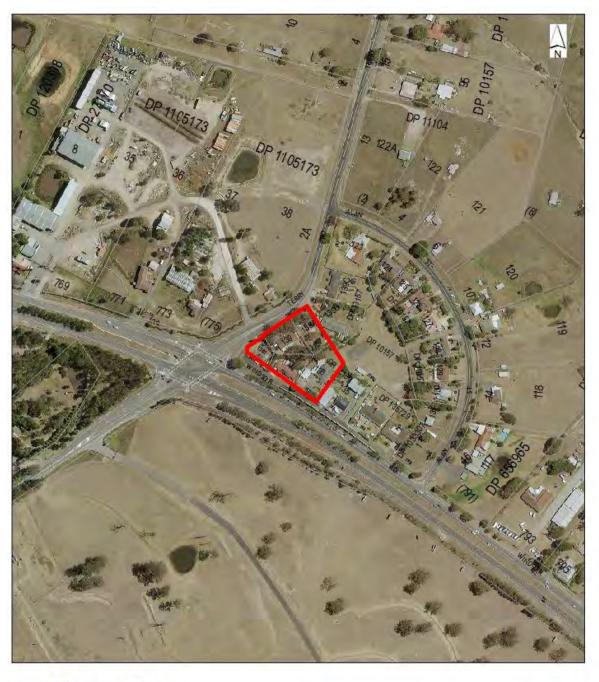
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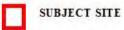


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ATTACHMENT 2 – AERIAL PHOTOGRAPH





ATTACHMENT 3 - SEPP (SRGC) ZONING MAP

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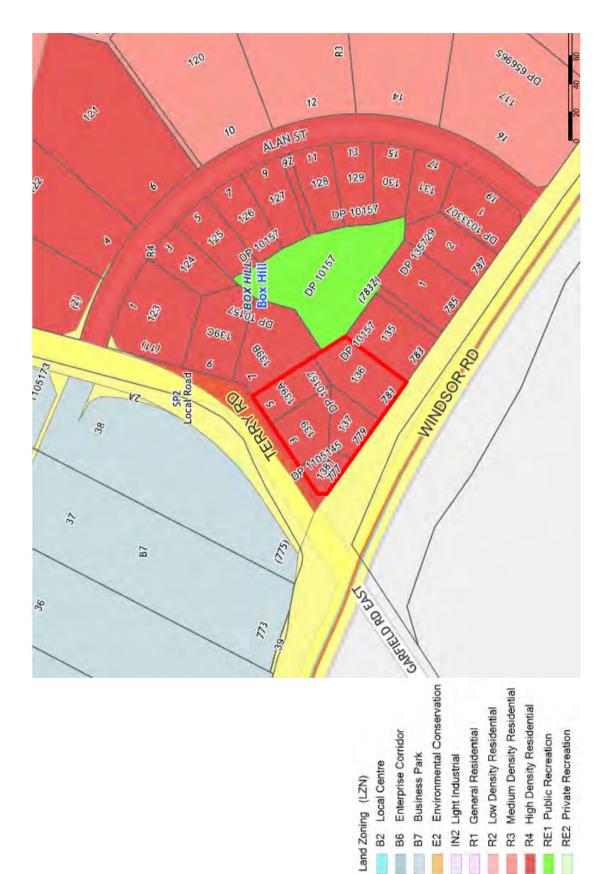
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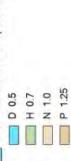
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ATTACHMENT 4 - SREP (SRGC) HEIGHT OF BUILDINGS MAP

ATTACHMENT 5 - SEPP (SRGC) FLOOR SPACE RATIO MAP

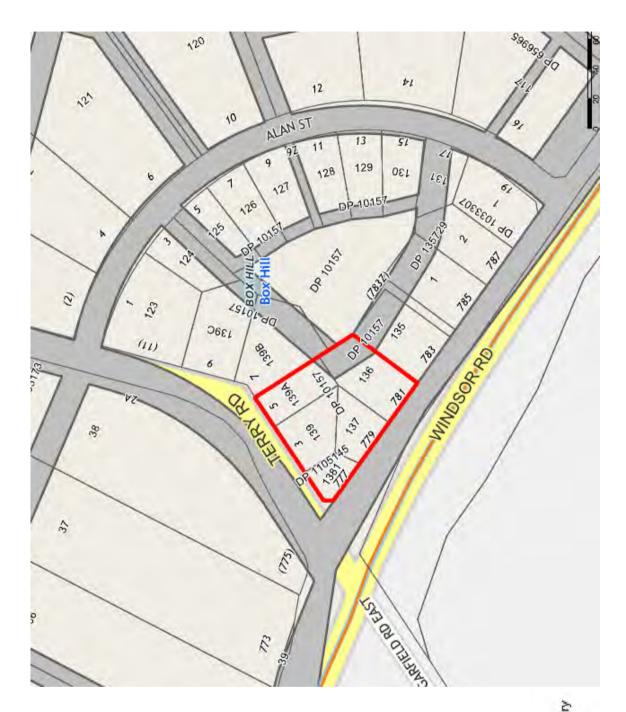




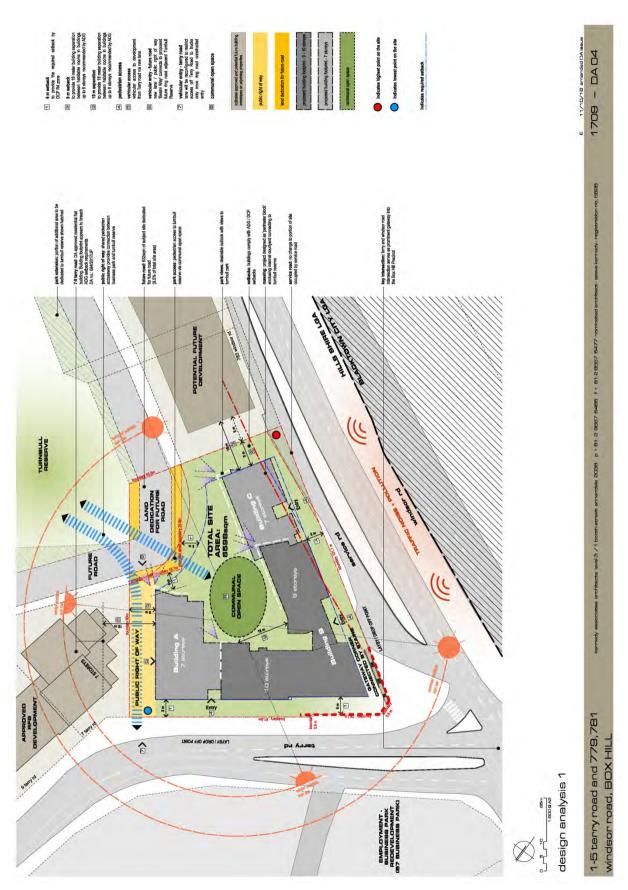
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ATTACHMENT 6 - SREP (SRCG) INDICATIVE ROAD LAYOUT PLAN

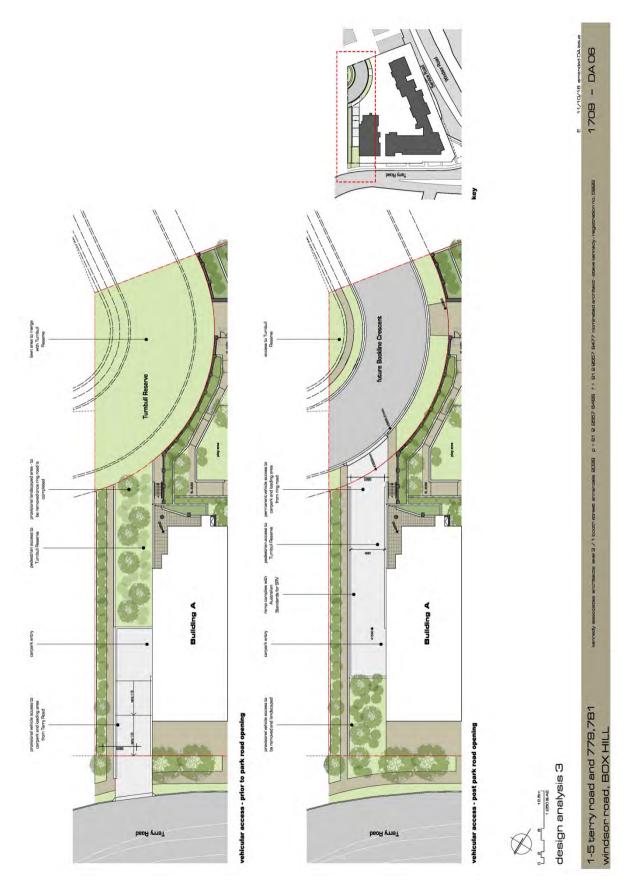


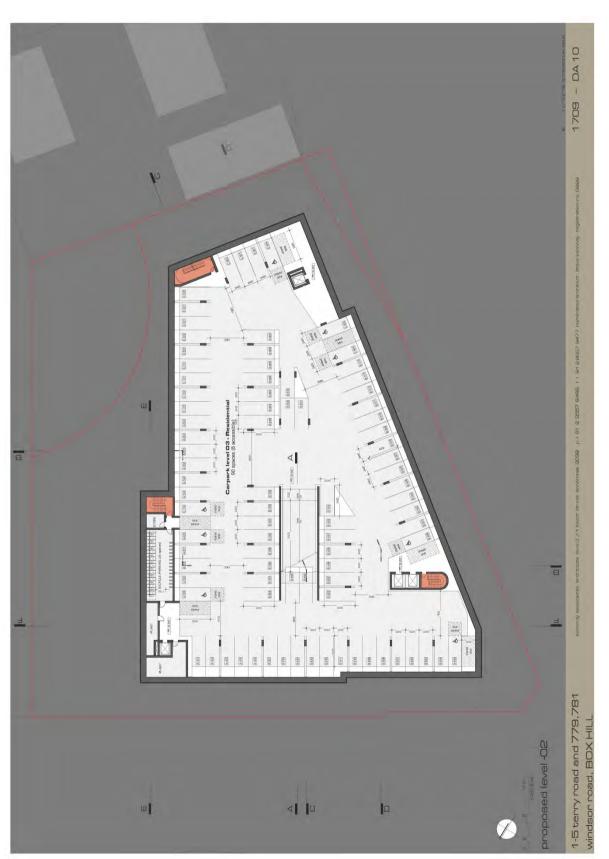
SEPP Box Hill Box Hill Precinct Boundary DCP Proposed Roads



ATTACHMENT 7 - SITE PLAN

ATTACHMENT 8 - TEMPORARY AND FUTURE SITE ACCESS

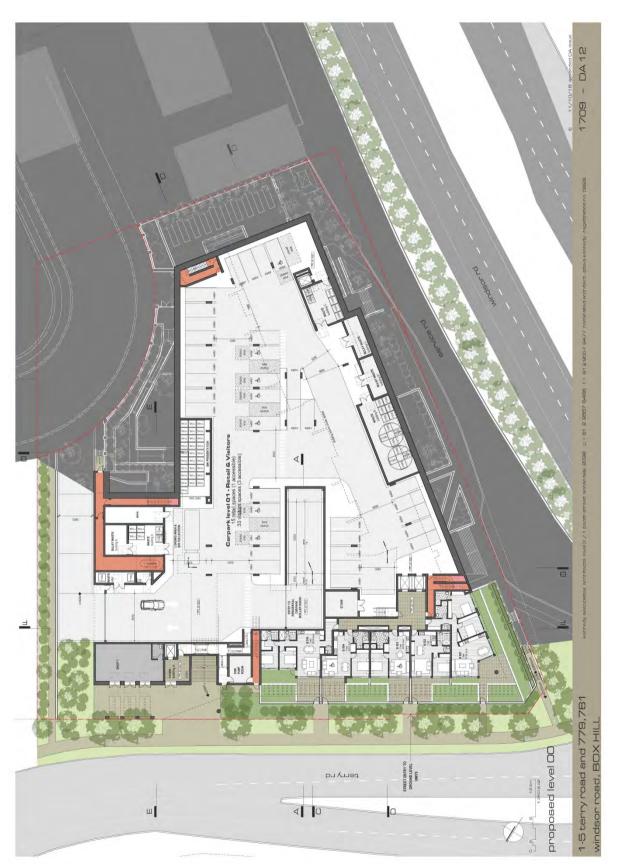




ATTACHMENT 9 - FLOOR PLANS (BASEMENT LEVEL 2)



ATTACHMENT 9 - FLOOR PLANS (BASEMENT LEVEL 1)



ATTACHMENT 9 - FLOOR PLANS (GROUND FLOOR)

ATTACHMENT 9 - FLOOR PLANS (LEVEL 1)



ATTACHMENT 9 - FLOOR PLANS (LEVEL 2)



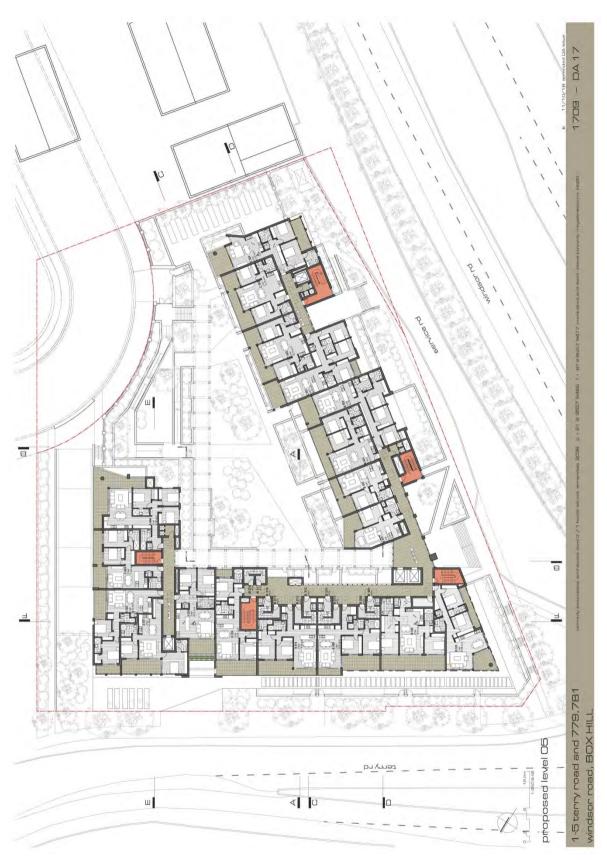
ATTACHMENT 9 - FLOOR PLANS (LEVEL 3)



ATTACHMENT 9 - FLOOR PLANS (LEVEL 4)



ATTACHMENT 9 - FLOOR PLANS (LEVEL 5)



ATTACHMENT 9 - FLOOR PLANS (LEVEL 6)



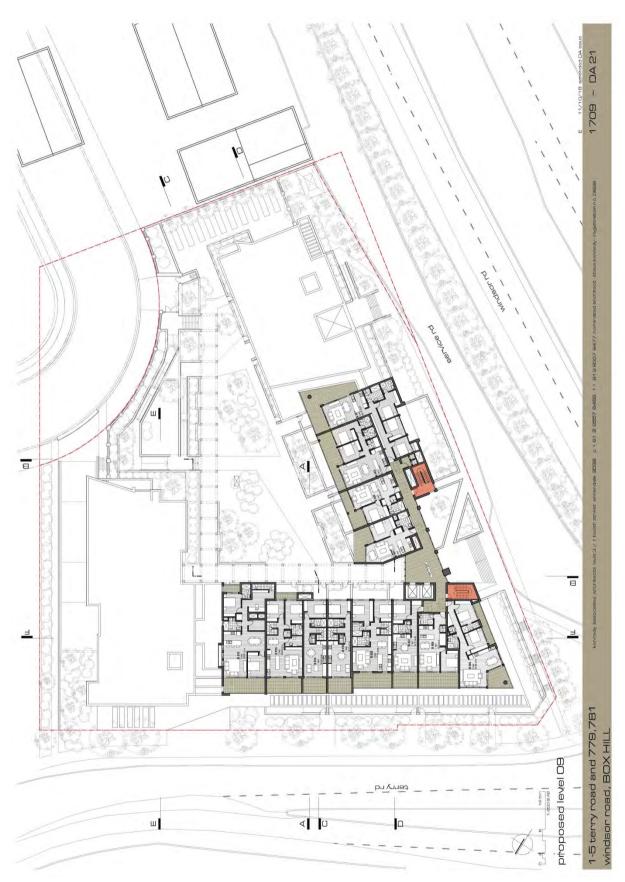
ATTACHMENT 9 - FLOOR PLANS (LEVEL 7)



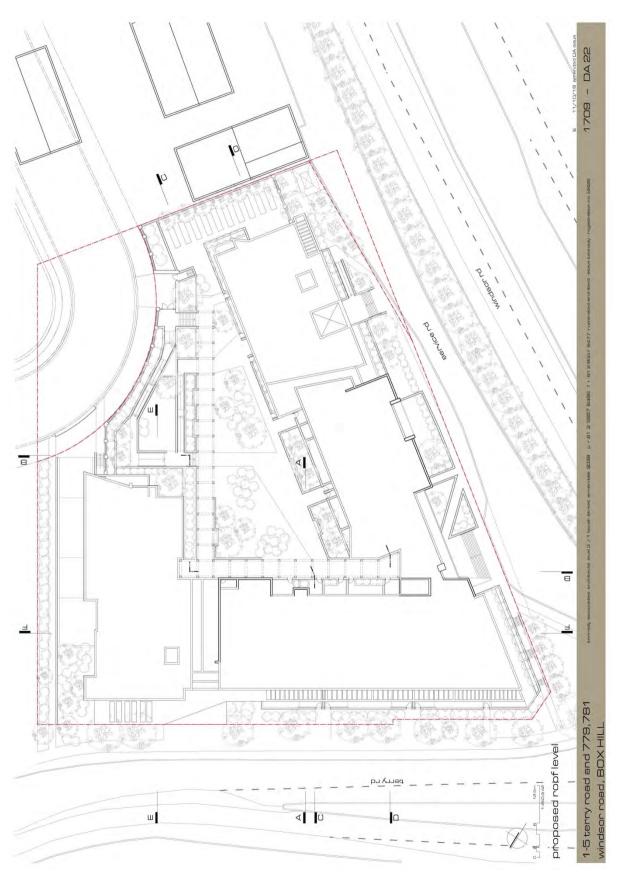
ATTACHMENT 9 - FLOOR PLANS (LEVEL 8)



ATTACHMENT 9 - FLOOR PLANS (LEVEL 9)



ATTACHMENT 9 - FLOOR PLANS (ROOF)



ATTACHMENT 10 - ELEVATIONS (NORTH WEST/TERRY ROAD ELEVATION)

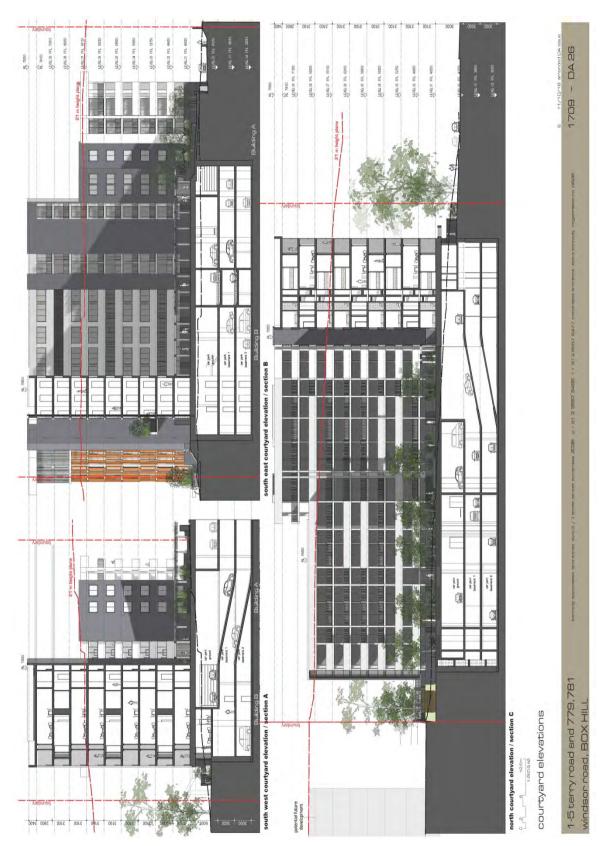




ATTACHMENT 10 - ELEVATIONS (SOUTHERN/WINDSOR ROAD ELEVATION)

ATTACHMENT 10 - ELEVATIONS (EAST/NORTH EAST ELEVATION)





ATTACHMENT 10 – ELEVATIONS (COURTYARD ELEVATIONS)

ATTACHMENT 11 - SOLAR AND DAYLIGHT ANALYSIS



ATTACHMENT 12 - PERSPECTIVE



perspective views

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ATTACHMENT 13 - APPLICANT'S CLAUSE 4.6 VARIATION REQUEST



20 December 2017 Our Ref: 9679C_CL4.6

APPENDIX 15

WRITTEN REQUEST FOR EXCEPTION TO A DEVELOPMENT STANDARD MAXIMUM BUILDING HEIGHT DEVELOPMENT STANDARD

PROPOSED RESIDENTIAL FLAT BUILDING DEVELOPMENT 1-5 TERRY ROAD & 779-781 WINDSOR ROAD, BOX HILL

1.0 Introduction

DFP has been commissioned by Box Hill Property Trust to prepare a request pursuant to Clause 4.6 of Appendix 11 of State Environmental Planning Policy (Sydney Region Growth Centres) 2006 (SEPP SRGC) in respect of the proposed residential flat building development at 1-5 Terry Road and 779-781 Windsor Road, Box Hill.

This request for an exception to the height development standard concludes that the breach to the height limit will result in a better built form outcome than what would be achieved if the height limit was complied with. The proposed height provides a gateway entry into the Box Hill Precinct and is able to achieve this by redistributing the built form to the corner and complies with the floor space ratio (FSR) development standard.

The Nature of the Variation 1.1

Clause 4.3 of SEPP SRGC Appendix 11 sets out the building height limit as follows:

- "(1) The objectives of this clause are as follows:
 (a) to establish the maximum height of buildings on land within the Box Hill Precinct or Box Hill Industrial Precinct.
 - (b) to minimise visual impact and protect the amenity of adjoining development and land in terms of solar access to buildings and open space,
 - (c) to facilitate higher density development in and around commercial centres and major transport routes.

(2) The height of a building on any land is not to exceed the maximum height shown for the land on the Height of Buildings Map.

The height map indicates that the site has a maximum height limit of 21 metres.

The SEPP defines building height as follows:

"building height (or height of building) means the vertical distance between ground level (existing) at any point to the highest point of the building, including plant and lift overruns, but excluding communication devices, antennae, satellite dishes, masts, flagpoles, chimneys, flues and the like.

The proposal seeks to breach the maximum building height by up to 10.65 metres. This breach occurs at the corner of Windsor Road and Terry Road, which also coincides with the point of





lowest ground level. Figures 1 and 2 below show the height breach of 10.65 metres above the maximum height plane of 21 metres.



Figure 1: Terry Road elevation showing extent of height breach



Figure 2: Windsor Road elevation showing extent of height breach



The proposal provides a maximum height of 31.65 metres, which is a breach of 50.7% above the maximum height limit of 21 metres. The height breaches relate to topography, where the existing ground level is lower the building height breach is greater.

Maximum heights at each boundary are as follows:

•	Terry Road (north west elevation):	31.65 metres
•	Windsor Road (south elevation);	31.65 metres
	South East Elevation:	21.84 metres
÷.,	North East Elevation:	23.58 metres

The building located adjacent to the north eastern elevation (7-9 Terry Road) was approved with a 23.67 metre height limit.

The additional height does not result in a breach to the FSR development standard or any other development standard.

2.0 SEPP SRGC, Appendix 11, The Hills Growth Centre Precincts Plan

The following provides an assessment of the proposed breach to the maximum Height development standard in accordance with Clause 4.6 of Appendix 11 of SEPP SRGC.

2.1 Subclause 4.6(1) – Flexibility and Better Outcomes

Subclause 4.6(1) of the LEP states the objectives of the clause as follows:

- "(a) to provide an appropriate degree of flexibility in applying certain development standards to particular development, and
- (b) to achieve better outcomes for and from development by allowing flexibility in particular circumstances."

This Clause 4.6 variation request seeks flexibility to the Maximum Building Height development standard on the grounds of providing a better built form outcome to Terry Road and Windsor Road. The proposal has been designed to emphasise the corner and the significance of the intersection, which provides the primary vehicle entry into Box Hill.

The site has a significant fall of approximately 6 metres from the eastern high point of the site (Windsor Road frontage) to the low point of the site at the western corner. It is the western end of the site that represents the gateway to the Box Hill locality and a poor planning and urban design outcome would occur if the future building was visually s storeys lower at the prominent intersection.

To ensure the comer is emphasised and the site acts as a gateway into Box Hill it is necessary to design the built form to:

- Maintain the height around the side boundaries to ensure the proposal compliments surrounding future developments.
- Create a corner element to the western corner of the building (adjacent to the intersection corner), with an additional three storeys.
- An additional two storeys are located on the centre portion of the building to ensure the building appropriately tapers down from the corner to the 21 metre height limit.



An additional three storeys above the height limit is essential as the western corner of the building (corner of Terry Road and Windsor Road has an existing ground level which is 2 storeys lower than the existing ground level of the eastern side of the Windsor Road frontage. The built form of the building's western corner is 2 storeys below the ground floor level of the eastern side of the façade and also provides 2 storeys above the RL of the top of the eastern sides façade.

This gives the appearance of the corner being two storeys higher than the eastern portion of the Windsor Road facing building. The additional storeys are also proposed on the Terry Road facade which provides a transition down to northern corner.

The variation to height limit in this circumstance provides a better outcome from the development as it will result in a far superior urban design outcome, where the significance of this corner as the key entry into Box Hill is appropriately emphasised.

The height breach does not result in any adverse amenity impacts to neighbouring sites as additional overshadowing from the building height will either fall on the surrounding roads or on the development. In addition, the additional height will not generate any privacy impacts to neighbouring sites.

With regard to better outcomes for the site, the additional height allows for the site to provide over and above the requirements of the Apartment Design Guide (ADG) and the Development Control Plan (DCP). For example:

- An additional 364m² of deep soil areas, 87% more than required is provided;
- An additional 337m² of communal open space, 23% more than required is provided;
- The development provides 403m², (14%) less site coverage areas than the maximum; and
- 88.1% of apartments receive more than 2 hours of sunlight which is 45 apartments more than the minimum requirement, which is 47% more than required.

The additional height clearly provides better amenity for residents, without hindering the amenity of adjoining sites.

2.2 Subclause 4.6(2) - Consent may be granted

Subclause 4.6(2) provides that:

(2) Consent may, subject to this clause, be granted for development even though the development would contravene a development standard imposed by this or any other environmental planning instrument. However, this clause does not apply to a development standard that is expressly excluded from the operation of this clause.

The Building Height development standard is not expressly excluded from the operation of clause 4.6 and accordingly, consent may be granted.

2.3 Subclause 4.6(3) – Written Request

Subclause 4.6(3) relates to the making of a written request to justify an exception to a development standard and states;

"(3) Consent must not be granted for development that contravenes a development standard unless the consent authority has considered a written request from the applicant that seeks to justify the contravention of the development standard by demonstrating. PVPR/0.ECTS/06790 1-5 Teny P/I 779-781 Windso: P/I Bu Hill/Teports/06790_CLA 6 dy



- (a) that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and
- (b) that there are sufficient environmental planning grounds to justify contravening the development standard."

The proposed development does not comply with the Building Height development standard pursuant to Clause 4.3 of SEPP SRGC Appendix 11 however, strict compliance is considered to be unnecessary in the circumstances of this case as justified in this written request.

2.3.1 Compliance is unreasonable or unnecessary

Compliance with the Building Height controls would result in a very poor built form outcome. A development which complies with the 21 metre height limit, providing 7 storeys when measured from existing ground would taper down along Windsor Road from the eastern to the western corner of the building. The corner would be usually three storeys lower than the eastern side of the building facing Windsor Road.

This result in a weak and recessive built form outcome to the corner of Terry Road and Windsor Road as the proposal would not highlight the significance of the site as a main gateway entry into Box Hill.

In addition, if the development complied with the height the development would not reap the benefits of a taller building as the development would likely have a greater site coverage, less units receiving 2 or more hours of solar access, less communal open space and less deep soil zones.

Due to the benefits, both for the development and from the development it is evident that compliance with the Building Height in this instance is unnecessary as a better development outcome results from non-compliance.

2.3.2 Planning Grounds to Justify the Contravention

There are sufficient environmental planning grounds to justify the proposed Height, these are discussed below:

- Compliance with the Height would require having a building which appears 2 storeys lower at the corner of the site than at the side boundary. The corner would have an RL of 65.15, while the eastern side boundary would have an RL of 69.35.
- Compliance with the Height standards would not adequality emphasise or convey the significance of this intercession as the primary entry into the Box Hill Precinct.
- Compliance with the Height standard would mean less units would receive solar access.
- Compliance with the Height standard would mean less deep soil zones and communal open space.
- · Compliance with the Height standard would result in a greater site coverage.
- Compliance with the Height standard would likely result in negative impacts on the amenity of adjoining lots, as built form would be more spread out around the site, likely resulting in impacts to solar access and privacy.
- Compliance with the Height standard would not result in improved amenity outcomes for the subject site or the surrounding sites. The additional height does not result in any

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overshadowing of neighbouring sites and does not result in privacy impacts to adjoining sites

Subclause 4.6(4) - Written Request 2.4

Subclause 4.6(4) provides that consent must not be granted for development that contravenes a development standard unless:

- "(a)
- the consent authority is satisfied that: (i) the applicant's written request has adequately addressed the matters required to be demonstrated by subclause (3), and the proposed development will be in the public interest because it is consistent
 - (ii) with the objectives of the particular standard and the objectives for development within the zone in which the development is proposed to be carried out, and
- the concurrence of the Director-General has been obtained." (b)

Furthermore, subclause 4.6(5) provides that in deciding whether to grant concurrence, the Director-General must consider:

- "(a) whether contravention of the development standard raises any matter of significance for State or regional environmental planning, and
- the public benefit of maintaining the development standard, and (b)
- (G) any other matters required to be taken into consideration by the Director-General before granting concurrence.

The remainder of this written request for exception to the development standard addresses the matters required under subclauses 4.6(4) and 4.6(5) of the LEP.

2.4.1 The Objectives of the Development Standard

Clause 4.3 of the SEPP SRGC states the objectives of the Building Height development standard as follows:

(a) to establish the maximum height of buildings on land within the Box Hill Precinct or Box Hill Industrial Precinct®

Comment: The proposal seeks to retain the established maximum building height around the side boundaries to ensure the development matches the adjoining developments.

(b) to minimise visual impact and protect the amenity of adjoining development and land in terms of solar access to buildings and open space"

Comment:

The additional height proposed does not result in any adverse visual or amenity impacts. The additional height will have a positive visual impact by creating a gateway into Box Hill, emphasising the corner of Windsor Road and Terry Road, which will assist in conveying its significance.

The additional height will not result in any overshadowing of the adjoining sites and in fact will have a lesser impact than what a compliant development would have, which would likely concentrate more development around the side boundaries, resulting in more overshadowing. P VPR01_ECT5/9679C 1-5 Terry Pul 77/4781 Window Pul Boy HitVFermitiveSt50_EL4 S Sec.



(c) to facilitate higher density development in and around commercial centres and major transport routes

Comment:

The site is located adjacent to the future Box Hill business park and is adjacent to the bus services that run along Windsor Road. The site will have ample access to both jobs and transport and is therefore appropriate for higher density development.

2.4.2 The Objectives of the Zone

Pursuant to Clause 2.2 of SEPP SRGC the site is located within the R4 High Density Residential Zone. Pursuant to Clause 4.6(4) in order for Council to grant consent to a development that contravenes a development standard, Council must be satisfied that the proposed development is in the public interest as it is consistent with the objectives of the zone in which the site is located. The following section provides an assessment of the proposals compliance with the objectives of the R4 Zone.

To provide for the housing needs of the community within a high density residential environment.

Comment:

The proposal is for a residential flat building, providing 160 new units. The development complies with the maximum FSR control.

To provide a variety of housing types within a high density residential environment. Comment:

The proposal provides 1, 2 and 3 bedroom units, ranging in size from 50.38m² to 108.87m². The range of unit types and sizes will provide future residents with a variety of housing choices to suit their own needs.

To enable other land uses that provide facilities or services to meet the day to day needs of residents.

Comment:

A retail shop is also provided in the development, the shop is likely to be a convenience store, café or restaurant and will serve the day to day needs of future residents.

2.4.3 Director-General's Considerations

As indicated above, subclause 4.6(5) of the LEP also requires the Director-General, in deciding whether to grant concurrence, to consider the following:

"(a) whether contravention of the development standard raises any matter of significance for State or regional environmental planning,"

The breach of the Building Height standard will not result in any matter of significance for State or Regional Environmental Planning.

"(b) the public benefit of maintaining the development standard,"

In this circumstance there is no public benefit of maintaining the Building Height standard. The development will have a positive public impact by emphasising the corner of Terry Road and Windsor Road. This will act as a visual cue, assisting in identifying the Terry Road as a key entry into Box Hill.

The additional height provides visual interest and strong corner features are a typical urban design feature used to signify and demonstrate important nodes.



The additional height does not result in additional overshadowing and will not result in privacy impacts to neighbouring sites. In addition, the additional height is not a result of additional floor area above what is allowed under the FSR controls, rather it is a result of redistributing floor area to the corner of the site, rather than around the boundaries of the site.

"(c) any other matters required to be taken into consideration by the Director-General before granting concurrence."

There are no other matters that are required to be taken into consideration by the Director-General.

2.5 The Department of Planning Guidelines on Varying Development Standards

The Department of Planning Guidelines on varying development standards recommends consideration of the provision of Clause 4.6 and the Five Part Test established in Whebe v Pittwater Council [2007] NSW LEC 827. The five part test includes:

- The objectives of the standard are achieved notwithstanding non-compliance with the standard;
- The underlying objective or purpose of the standard is not relevant to the development and therefore compliance is unnecessary;
- The underlying objective of the purpose would defeated or thwarted if compliance was required and therefore compliance is unreasonable;
- 4. The development standard has been virtually abandoned or destroyed by Council's own actions in granting consents departing from the standard and hence compliance with the standard is unnecessary or reasonable; and
- 5. The zoning of the particular land is unreasonable or inappropriate so that the development standard appropriate for that zoning is also unreasonable and unnecessary as it applies to the land and compliance with the standard would be unreasonable or unnecessary. That is the particular parcel of land should have been included in the particular zone."

In this instance, it is evident that part 3 relates to this Clause 4.6. The objectives of the height standard are not only achieved in this instance, but breaching the height standard in fact allows for the objectives to be achieved in a better manner.

The proposed development with its height breach results in less overshadowing than would likely be the case with a compliant development, thereby achieving objective b of the Building Height standard. The additional height is located on the south western corner of the site, where the majority of overshadowing falls on Windsor Road or the service road.

A development where the height is compliant would likely result in more development along the eastern boundary. Buildings along the eastern boundary towards the rear of the site would result in additional overshadowing to 783 Windsor Road, which is located south east of the site.

In the Court case Four 2 Five Pty Ltd v Ashfield Council, the Court held that in order to support a Clause 4.6 variation it was necessary to ensure that the development was consistent with the zone objectives and also that the variation was in the public interest because it was consistent with the objectives of the standard. The Court also held that consideration also needs to be given to whether there are sufficient environmental planning grounds to justify contravening the development standard. The outcome of this Court case was that it is not a valid argument to



simply state that providing additional housing or employment opportunities delivered by a development that contravening the development standard was acceptable.

In this instance, the breach of Building Height standard does not increase density on the site, as the proposal remains compliant with the FSR controls, but rather ensures relocates the built form to the corner of the site. This in turn allows the development to better achieve the objectives, while also providing a better urban design outcome for the public. This Clause 4.6 Variation has addressed the Building Height objectives, the objectives of the R4 Zone and the provisions of Clause 4.6 of the SEPP SRGC above and concludes that the proposed development is consistent with these objectives.

It cannot be argued that the proposal is an overdevelopment of the site when the FSR of the development complies with the maximum FSR for the site. All units will be afforded with ample amenity, including access to communal open space, varied unit sizes and large private open spaces.

3.0 Conclusion and Recommendations

We have assessed the proposed residential flat building against the relevant statutory provisions of clause 4.6 of SEPP SRGC and prepared this written request which provides justification that compliance with the Building Height development standard is unreasonable or unnecessary in the circumstances of the case.

The non-compliance is a direct result of aiming to provide a positive urban design outcome for the site. The additional height is not considered to be an overdevelopment of the site as the proposal complies with the FSR standard. The breach of the height control is due to redistributing the floor area to the corner from the northern portion of the site. This redistribution is shown graphically in the architectural plans at **Appendix 6** of the SEE. The development recognises the significance of the site as the entry into Box Hill and therefore seeks to provide a built form gateway which provides a corner element where the building acts as a visual cue of the entry into the precinct.

The aim of creating this built form gateway also results in positive impacts both for the future development and from the development. If the development complied with the height the development would not reap the benefits of a taller building and the development would likely have a greater site coverage, less units receiving 2 or more hours of solar access, less communal open space and less deep soil zones. In addition, a compliant development would result in a weak built form outcome to the comer of Terry Road and Windsor Road as the proposal would not highlight the significance of the site as a main gateway entry into Box Hill and also would likely result in more overshadowing of neighbouring sites and privacy impacts to neighbours.

The justification within this written request is considered to be well founded and the proposed development worthy of consent.